

## Message Text

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PAGE 01 STATE 108389  
ORIGIN IO-14

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00  
SIG-03 CIAE-00 PM-05 H-01 INR-10 L-03 NSAE-00  
PA-01 SP-02 SS-15 NSCE-00 SSO-00 ICAE-00 INRE-00  
ACDA-12 /119 R

DRAFTED BY IO/UNP:RHARE/JPLORENZ:MVS  
APPROVED BY IO:CWMAYNES  
IO/UNP:RLBARRY  
L/UNA:SBOND  
PM:WMOORE

-----079537 280126Z /14

O R 280009Z APR 78  
FM SECSTATE WASHDC  
TO USMISSION USUN NEW YORK IMMEDIATE  
INFO AMEMBASSY BELGRADE  
AMEMBASSY BONN  
AMEMBASSY BRASILIA  
AMEMBASSY BUENOS AIRES  
AMEMBASSY CARACAS  
AMEMBASSY COPENHAGEN  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY DUBLIN  
USMISSION GENEVA  
AMEMBASSY GEORGETOWN  
AMEMBASSY HELSINKI  
AMEMBASSY ISLAMABAD  
AMEMBASSY JAKARTA  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY MEXICO  
AMEMBASSY MOSCOW  
AMEMBASSY NEW DELHI  
AMEMBASSY OSLO  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
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PAGE 02 STATE 108389

AMEMBASSY STOCKHOLM  
AMEMBASSY TEHRAN  
AMEMBASSY TOKYO  
AMEMBASSY VIENNA  
SECDEF WASHDC 0000  
JCS WASHDC 0000

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E.O. 11652: N/A

TAGS: PORG, MARR, UN

SUBJECT:CONSULTATIONS ON PROPOSALS ON PEACEKEEPING AND  
THREATS TO THE PEACE

REF: A) STATE 091049

B) USUN 01464

1. WE CONCUR GENERALLY WITH TACTICAL SUGGESTIONS IN  
REF B AND YOU ARE AUTHORIZED TO PROCEED ACCORDINGLY.  
ONLY CAVEAT WE HAVE RELATES TO FIRST TWO SENTENCES OF  
PARA 5, REF B. CLEARLY IT IS DESIRABLE FOR SC MEMBERS  
THEMSELVES TO STIMULATE GREATER COUNCIL CONSIDERATION OF  
CONFLICT SITUATIONS, AND SOME EXHORTATIONS TO THIS EFFECT  
ARE APPROPRIATE. HOWEVER, OUR PROPOSAL FOR MORE ROUTINE  
AND INSTITUTIONALIZED SC CONSULTATIONS IS PRECISELY TO  
GET AROUND THE HISTORIC RELUCTANCE OF COUNCIL MEMBERS TO  
BRING UP CONTENTIOUS POLITICAL DISPUTES. THUS WE HOPE  
USUN WILL NOT STRESS THIS LINE TO THE POINT THAT IT  
MIGHT DIVERT ATTENTION FROM THE NEW PROPOSAL.

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PAGE 03 STATE 108389

2. ON APRIL 21 ASSISTANT SECRETARY MAYNES DISCUSSED US  
IDEAS WITH SECRETARY GENERAL WALDHEIM, WHO WAS VERY  
SUPPORTIVE. SYG SAID THAT WHILE HE WOULD WANT TO MAKE  
CONSIDERED COMMENTS AFTER REFLECTION, HE COULD DEFINITELY

STATE HIS SUPPORT. HE DID OFFER ONE INITIAL REACTION.  
HE THOUGHT HIS REPORTS TO THE COUNCIL SHOULD BE ORAL  
NOT WRITTEN BECAUSE WRITTEN REPORTS WOULD IMMEDIATELY  
BE LEAKED. THE DEPARTMENT WOULD ACCEPT THIS CHANGE.

3. FOLLOWING IS THE USG RESPONSE TO RESOLUTION 32/106  
WHICH SHOULD BE SUBMITTED BEFORE APRIL 30:

A. STRENGTHENING THE UN'S PEACEKEEPING CAPABILITIES:  
WE BELIEVE THAT FURTHER EFFORTS SHOULD BE MADE TO  
STRENGTHEN THE UN'S CAPABILITIES IN THE PEACEKEEPING  
FIELD ALONG THE LINES DISCUSSED BELOW. UN PEACEKEEPING  
IS FOR THE MOST PART HIGHLY EFFECTIVE; WE SEE NO REASON  
TO MAKE CHANGES FOR THE SAKE OF CHANGE. THUS, OUR  
SUGGESTIONS ARE RELATIVELY MODEST STEPS DESIGNED TO  
HELP PLACE THE UN'S CAPABILITY IN THIS AREA ON A FIRMER  
BASIS. WE DO NOT BELIEVE THAT A PERMANENT, STANDBY UN

MILITARY BODY OR AN INDIVIDUALLY UN-RECRUITED INTERNATIONAL POLICE FORCE IS AT THIS TIME POLITICALLY FEASIBLE OR NECESSARY. ON THE OTHER HAND, WE DO BELIEVE IT DESIRABLE TO HAVE A REASONABLE NUMBER OF HIGHLY-TRAINED MILITARY PERSONNEL READY TO BE CALLED ON SHORT NOTICE FOR PEACEKEEPING AND OBSERVATION ASSIGNMENTS. IN SHORT, WE BELIEVE THESE IDEAS, IF PUT INTO EFFECT, WOULD MAKE UN PEACEKEEPING AN EVEN MORE FLEXIBLE AND EFFECTIVE OPTION DEALING WITH CRISIS SITUATIONS.

B. UN PEACEKEEPING RESERVE: WE PROPOSE EXPLORING THE POSSIBILITIES OF HAVING UN MEMBERS WHO HAVE NOT DONE SO EARMARK TROOP CONTINGENTS WITH A VIEW TO ESTABLISHING A UN PEACEKEEPING RESERVE COMPOSED OF NATIONAL CONTINUED OFFICIAL USE

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PAGE 04 STATE 108389

GENTS TRAINED IN PEACEKEEPING FUNCTIONS. SHOULD IT APPEAR THAT COUNTRIES WERE PREPARED TO RESPOND FAVORABLY, WE WOULD SUPPORT REQUESTING THE SECRETARY GENERAL TO INVITE ALL COUNTRIES WISHING TO PARTICIPATE IN FUTURE UN PEACEKEEPING MISSIONS TO INFORM HIM OF THE TYPE AND SIZE OF TROOP CONTINGENTS WHICH THEY WOULD BE PREPARED TO MAKE AVAILABLE. MEMBER STATES NOT IN A POSITION TO PROVIDE MILITARY UNITS MIGHT EARMARK OTHER FACILITIES AND PERSONNEL SUCH AS AIRLIFT SUPPORT, COMMUNICATIONS PERSONNEL, HELICOPTERS AND CREWS, POLICE OR GENDARMERIE OR MILITARY BASES FOR STAGING AREAS AND LOGISTICS SUPPORT. IT SHOULD BE NOTED THAT A NUMBER OF COUNTRIES HAVE ALREADY ESTABLISHED PEACEKEEPING AS A MISSION OF THEIR ARMED FORCES.

C. TRAINING AND TECHNICAL EQUIPMENT FOR PEACEKEEPING UNITS AND OBSERVERS: WE BELIEVE THAT STEPS SHOULD BE TAKEN WITH A VIEW TO MAKING THE UN PEACEKEEPING RESERVE

A COHERENT FORCE THAT WOULD BE IMMEDIATELY EFFECTIVE SHOULD CIRCUMSTANCES REQUIRE ITS USE. TO THIS END, WE BELIEVE ARRANGEMENTS SHOULD BE EXPLORED FOR TRAINING EARMARKED CONTINGENTS BY THE UNITED NATIONS IN PEACEKEEPING METHODS. INDEED, ADEQUATE TRAINING OF OFFICERS AND PERHAPS NCO'S MIGHT BE CONSIDERED A PRECONDITION TO PARTICIPATION IN UN PEACEKEEPING OPERATIONS. TRAINING MIGHT BE CONCEIVED WITH A VIEW TO PREPARING OFFICERS TO TRAIN THEIR OWN NATIONAL CONTINGENTS FOR PEACEKEEPING OPERATIONS.

WE ALSO PROPOSE THAT THE POSSIBILITY BE EXPLORED OF DEVELOPING A TRAINING PROGRAM FOR PERSONNEL DESIGNATED TO SERVE ON UN OBSERVER MISSIONS. COUNTRIES PROVIDING LIMITED OFFICIAL USE

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PAGE 05 STATE 108389

OBSERVERS WOULD BE ASKED TO MAKE THEM AVAILABLE FOR  
TRAINING AT UN HEADQUARTERS ONE OR TWO MONTHS PRIOR  
TO UNDERTAKING SUCH DUTY. VANCE

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** INSTRUCTIONS, INTERNATIONAL PEACEKEEPING FORCES, PEACE PLANS, INTERNATIONAL ORGANIZATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 apr 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
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**To:** USUN NEW YORK  
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